

# HMWB Workshop, 12-13 March 2009, Brussels

## Member State Questionnaire

### 1. Context

A workshop on Heavily Modified Water Bodies (HMWB) will be organised on 12-13 March 2009 in Brussels by Germany, UK and the European Commission in cooperation with the WFD CIS-ECOSTAT-group and the CIS-HYMO-activity.

The workshop aims to allow information exchange on the following topics:

- **Designation of HMWB:**  
Exchange of experiences on practical application of HMWB designation processes in Member States.
- **Establishing good ecological potential (GEP):**  
Exchange information on the practical application of both methods for deriving GEP (HMWB Guidance No 4 approach based on biological quality elements and the “Prague” approach based on mitigation measures – *see Annex*) and collect examples of results.  
Compare results of methods and discuss, if they are comparable and what are reasons of differences.
- **Objective setting and measures:**  
Collect and discuss experiences of Member States on objective setting for HMWB (including related issues like application of exemptions) and exchange information about planned mitigation measures.

A discussion document will be prepared for the workshop. In order to collect background information for the workshop discussion document, Member States are kindly asked to fill in the present questionnaire on water uses and parameters included in HMWB designation, methods for classification of HMWB and ways of objective setting for HMWB in Member States.

Please fill in one questionnaire per Member State and return to [elftheria.kampa@ecologic.eu](mailto:elftheria.kampa@ecologic.eu) at the latest by **16 January 2009**. Please do not hesitate to answer, even if you can only provide information on national RBD level.

### 2. General information

**Q2.1:** Name of Member State.

The Netherlands

**Q2.2:** Name and contact details of person to be contacted if any clarifications on the reply to this questionnaire are needed.

Suzanne Stuijzand : [suzanne.stuijzand@rws.nl](mailto:suzanne.stuijzand@rws.nl)

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### 3. HMWB designation

*Note: For each answer below rounded figures would be appropriate.*

**Q3.1: Please tell us about the proportion of each water category you have identified for designation as heavily modified by completing the two Tables below**

#### Number of HMWB

River		Lake		Transitional water		Coastal water	
Total number of water bodies (including non-HMWBs)	Number to be designated	Total number of water bodies (including non-HMWBs)	Number to be designated	Total number of water bodies (including non-HMWBs)	Number to be designated	Total number of water bodies (including non-HMWBs)	Number to be designated
251	234	452	62	5	4	15	3

#### Length and area of HMWB

River		Lake		Transitional water		Coastal water	
Total length of water bodies (including non-HMWBs) (Km)	Length of to be designated (Km)	Total area of water bodies (including non-HMWBs) (Km <sup>2</sup> )	Area to be designated (Km <sup>2</sup> )	Total area of water bodies (including non-HMWBs) (Km <sup>2</sup> )	Area to be designated (Km <sup>2</sup> )	Total area of water bodies (including non-HMWBs) (Km <sup>2</sup> )	Area to be designated (Km <sup>2</sup> )
4.691	4.528	3.018	2.562	685	599	11.840	665

**Q3.2: Please tell us about the water uses for which you have identified water bodies as heavily modified by completing the three Tables below**

*Note. If a water body has been designated for more than one use, please count each use.*

Water use [Art.4(3)(a)]	Number of water bodies
Wider environment [Art.4(3)(a)(i)] *	20
Navigation, including port facilities, or recreation [Art.4(3)(a)(ii)]	46
- Navigation, including port facilities	40
- Recreation	11
Activities for the purposes of which water is stored [Art.4(3)(a)(iii)]	6
- Storage for drinking water supply	4
- Storage for power generation	2
- Storage for irrigation	

	Total	Urban land	Agricultural land
Water regulation, flood protection, land drainage [Art.4(3)(a)(iv)]	272	72	260
- Water regulation	3		
- Flood protection (in Netherlands: water management used as a criterium)	98		
- Land drainage (not used as a criterium in the Netherlands)	-		

\* Please specify your definition of “**wider environment**”: archaeology, national heritage, landscape, nature

*The Netherlands used water supply / water regulation, water management, agriculture and urban land as 4 separate criteria; the 3 criteria mentioned are not subdivided in urban and/or agricultural land.*

Description of each 'equally important sustainable human development activity' for which HMWB are to be designated [Art.4(3)(a)(v)]	Number of water bodies
TOTAL	88
- industry	44
- infrastructure	5
- other	49

### Multiple water uses of HMWB

Number of water bodies designated for one use	Number of water bodies designated for two uses	Number of water bodies designated for three or more uses
174	95	20

**Q3.3: Please tell us about the criteria you used to decide if a water body was substantially changed in character for it to be considered for designation as heavily modified by completing the applicable Tables below**

Did you use <u>impact-related criteria</u> (e.g. length or area expected to be worse than good status or substantially changed in hydromorphology)? (yes/no)	Did you use <u>pressure-related criteria</u> (e.g. volume of water stored; height of dam)? (yes/no)	Did you use <u>use-related criteria</u> (e.g. number of people provided with drinking water; protection against particular flood return period; daily number of vessels)? (yes/no)	Did you use <u>other types of criteria</u> ? (yes/no)
yes	yes	yes	

Criteria have been applied tailor-made to local conditions. E.g. area of agricultural land needed for restoration has significant adverse effects, depending on the size of the river, intensity of the use and possibilities for compensation, etc. For the purpose of harmonisation a general approach have been set up, agreed upon by local and national authorities and published (in Dutch) at [http://www.kaderrichtlijnwater.nl/algemene\\_onderdelen/zoeken/?ActItmIdt=6041](http://www.kaderrichtlijnwater.nl/algemene_onderdelen/zoeken/?ActItmIdt=6041) . This general approach has been made tailor-made and published in the (draft) regional and state water plans.

If you used **impact-related criteria**, please complete the following Table

Water category	Description of impact-related criteria (e.g. length or area expected to be worse than good status)
River	
Lake	
Transitional water	
Coastal water	

If you used **pressure-related criteria**, please complete the following Table

Pressure	Description of pressure-related criteria (e.g. volume of water stored; height of dam)?
Impoundment	
Other hydromorphological alterations	Mainly percentage of alteration of waterbody with respect to loss of natural habitat conditions and thus failing the possibility of meeting GES
- Rivers	
- Lakes	
- Transitional waters	
- Coastal waters	

If you used **use-related criteria**, please complete the following Table

Water use	Description of use-related criteria (e.g. number of people provided with drinking water; protection against particular flood return period; daily number of vessels)
Wider environment [Art.4(3)(a)(i)]	
Navigation, including port facilities, or recreation [Art.4(3)(a)(ii)]	Use as main navigation routes
- Navigation, including port facilities	
- Recreation	
Activities for the purposes of which water is stored [Art.4(3)(a)(iii)]	
- Storage for drinking water supply	
- Storage for power generation	
- Storage for irrigation	
Water regulation, flood protection, land	

drainage [Art.4(3)(a)(iv)]	
- Water regulation	Natural or unnatural levels or flowing patterns
- Flood protection	Percentages of diking leading to loss of floodplains
- Land drainage	
Equally important sustainable human development activity' [Art.4(3)(a)(v)	

If you used **other criteria**, please complete the following Table

<b>Description of other criteria used to decide if water bodies are substantially changed in character to consider designation</b>

**Q3.4: Please tell us about the criteria you used to decide if implementing a measure (e.g. a restoration measure to achieve good status or a mitigation measure aimed at improving the ecological potential of a water body) would have a significant adverse effect on use by completing the two Tables below**

<b>Have you developed specific criteria on significant adverse effects on use to help prepare the draft river basin management plans?</b>	
<u>yes</u>	<u>no</u>

<b>Have you identified <u>pressure-specific criteria</u> to help screen out measures which would have a significant adverse effect on use (e.g. reducing abstraction by &gt; 50 %)? (yes/no)</b>	<b>Have you identified <u>measure-specific criteria</u> to help screen out measures which would have a significant adverse effect on use (e.g. dismantling major dams)? (yes/no)</b>	<b>Have you identified <u>use-specific numeric criteria</u> (e.g. % loss of energy generation) to help screen out measures which would have a significant adverse effect on use? (yes/no)</b>	<b>Have you identified <u>other types of criteria</u> to help decide what constitutes a significant adverse effect on use? (yes/no)</b>
yes	yes	<u>yes</u>	

See general comment at 3.3

<b>Water use</b>	<b>Examples of the principal criteria you used to decide if a measure or combination of measures would have a significant adverse effect on use</b>
Wider environment [Art.4(3)(a)(i)]	
Navigation, including port facilities, or recreation [Art.4(3)(a)(ii)]	
- Navigation, including port facilities	
- Recreation	
Activities for the purposes of which water is stored [Art.4(3)(a)(iii)]	

- Storage for drinking water supply	
- Storage for power generation	
- Storage for irrigation	
Water regulation, flood protection, land drainage [Art.4(3)(a)(iv)]	
- Water regulation	
- Flood protection	
- Land drainage	
Equally important sustainable human development activity' [Art.4(3)(a)(v)]	

**Q3.5: Please tell us about the other environmental options you considered to decide if the benefits of the use could be provided by a significantly better environmental option [Art. 4(3)(b)] by completing the Table below**

Water use	Other environmental options considered
Wider environment [Art.4(3)(a)(i)]	
Navigation, including port facilities, or recreation [Art.4(3)(a)(ii)]	
- Navigation, including port facilities	
- Recreation	
Activities for the purposes of which water is stored [Art.4(3)(a)(iii)]	
- Storage for drinking water supply	
- Storage for power generation	
- Storage for irrigation	
Water regulation, flood protection, land drainage [Art.4(3)(a)(iv)]	
- Water regulation	
- Flood protection	
- Land drainage	
Equally important sustainable human development activity' [Art.4(3)(a)(v)]	

*The Netherlands did not count the specific water uses that have been considered, but we have recorded the application of the criteria 'adverse environmental effects', 'disproportionate costs', and 'technical infeasibility' when considering other environmental options.*

#### 4. Establishing Good Ecological Potential (GEP)

**Q4.1: Please tell us about the method you used to classify the ecological potential of heavily modified water bodies by completing the applicable Tables below**

<b>Are you satisfied that your draft classification results reflect the effect of hydromorphological alterations on ecological potential ? (yes/no)</b>	<b>Have you classified the effect of hydromorphological alterations on ecological potential using <u>biological assessment methods</u> (according to CIS Guidance No. 4 – See Annex)? (yes/no)</b>	<b>Have you classified the effect of hydromorphological alterations on ecological potential by assessing whether <u>all practicable mitigation measures</u> have been taken (according to the Prague approach - See Annex)? (yes/no)</b>	<b>Have you developed <u>another method</u> of classifying the effect of hydromorphological alterations on ecological potential? (yes/no)</b>
Yes, mostly	Yes	Yes	No

<b>Have you adapted your existing biological assessment methods for application to heavily modified water bodies?</b>
Yes. We have used the same metrics as used in the Intercalibration (adapted to Dutch water types). Next, basically two methods have been applied.
1. Starting with the present EQR value, the effects of all possible (mitigation) measures was estimated and added to the present EQR to obtain MEP/GEP. National guidance has been presented at <a href="http://www.kaderrichtlijnwater.nl/uitvoering/nationaal/publicaties/brochures/?ActItemId=6264">http://www.kaderrichtlijnwater.nl/uitvoering/nationaal/publicaties/brochures/?ActItemId=6264</a> . Here you can also find an English written brochure, which is an abstract of the large manual. This approach is regarded as the Prague approach.
2. We re-calibrated GEP instead of GES based on data of water bodies that are heavily modified, but further in optimal conditions. Sometimes, if data weren't sufficiently available, expert judgement was used. The second method as mainly used for water bodies were Intercalibrated metrics were not an optimal starting point, e.g. artificial water bodies such as ditches and canals. In some cases species lists of different related water types have been mixed to obtain adequate metrics. This may be seen as a variant of the method presented in CIS Guidance No. 4.

<b>Have you developed specific biological assessment methods for classifying HMWBs?</b>
See above

Please complete the Table below if you have classified the effect on ecological potential of hydromorphological alterations using **biological assessment methods** (according to CIS Guidance No. 4 – See Annex)

<b>Water category</b>	<b>Were you able to derive biological references for maximum ecological potential? (yes/no)</b>	<b>What biological quality element (or elements) have you used to make these assessments?</b>
Rivers		
Lakes		
Transitional waters		
Coastal waters		

Please complete the Table below if you have classified the effect on ecological potential of hydromorphological alterations using the **mitigation measures approach** (according to the Prague approach - See Annex)

Water use	Did you develop use-specific generic checklists of mitigation measures? (yes/no)	Did you identify water body-specific mitigation measures rather than generic checklists? (yes/no)	If applicable, did you modify the generic list to take account of the specific characteristics and use of each HMWB? (yes/no)	Did you involve the water users in applying the method? (yes/no)
Navigation, including port facilities				
Storage for drinking water supply				
Storage for power generation				
Storage for irrigation				
Water regulation				
Flood protection				
Land drainage				
Equally important sustainable human development activity'				

In all cases the answer is yes. We started with generic lists, which have been applied by regional authorities to waterbody specific lists of measures. In this proces stake-holders were involved and added valuable suggestions to the generic lists.

<b>If you have developed generic checklists of measures, please describe these</b>
(free text) data base is too large
<b>Please specify if you have a special methodology for the definition of Maximum Ecological Potential (MEP), which differs from your GEP methodology</b>
(free text)

For Member States that have used both approaches of GEP establishment (Guidance No. 4 approach & “Prague” approach):

**Q4.3:** How do the results of using the two approaches compare? Are the mitigation measures needed to achieve good ecological potential comparable? Are there any examples to combine both methods?

We applied an alternative method to compare results of the two methods with each other as they were applied to different types of water: heavily modified and artificial.  
We compared the GEP’s established from the Prague approach with the (intercalibrated) GES of

comparable waterbodies as we express the EQR at the same normalised scale. So we compare e.g. GEP from rivers that are heavily modified (e.g. dams) with the GES of the 'natural' unmodified river. For heavily modified lakes in the Rhine district, average GEP-values for each biological quality element deviate less than 0.1 EQR from GES. For heavily modified rivers the Rhine district, the average GEP EQR for fish is 0,41 (25-percentile 0.35, 75-percentile 0.49), macro-invertebrates 0.45 and other flora 0.54 EQR.

## 5. Exemptions for HMWB

**Q5.1:** Do you intend to apply Art. 4(4) exemptions (time derogation) to HMWB?

<u>yes</u>	<u>no</u>
Netherlands: Yes	

Do you intend to apply Art. 4(5) exemptions (less stringent objectives) to HMWB?

<u>yes</u>	<u>No</u>
	Netherlands: for the time being No (if necessary this will be considered in the RBMP of 2021)

How did you combine this with HMWB designation according to Art. 4 (3) and CIS guidance No 4?

(free text) Criteria for designation of HMWB and MEP/GEP establishment were strictly separated from criteria for application of time derogation.

## 6. Suggestions for the workshop

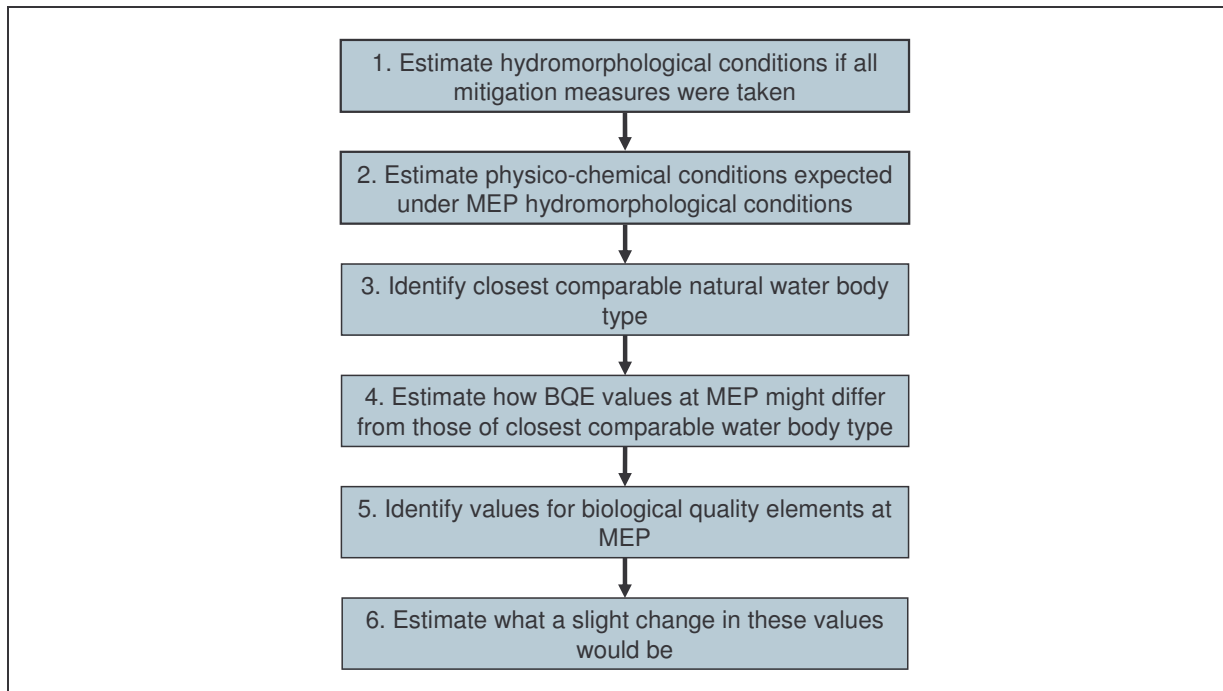
**Q6.1:** Do you have any suggestions for the upcoming workshop on Heavily Modified Water Bodies (12-13 March 2009, Brussels)? E.g.

- Any questions proposed for discussion?
- Public participation ideas concerning HMWB?
- Any pilot projects, methods for presentations at the workshop?

(free text) Similar heavily modified water bodies may be intercalibrated between countries. The same is true for the GEP of artificial water bodies as canals and ditches.

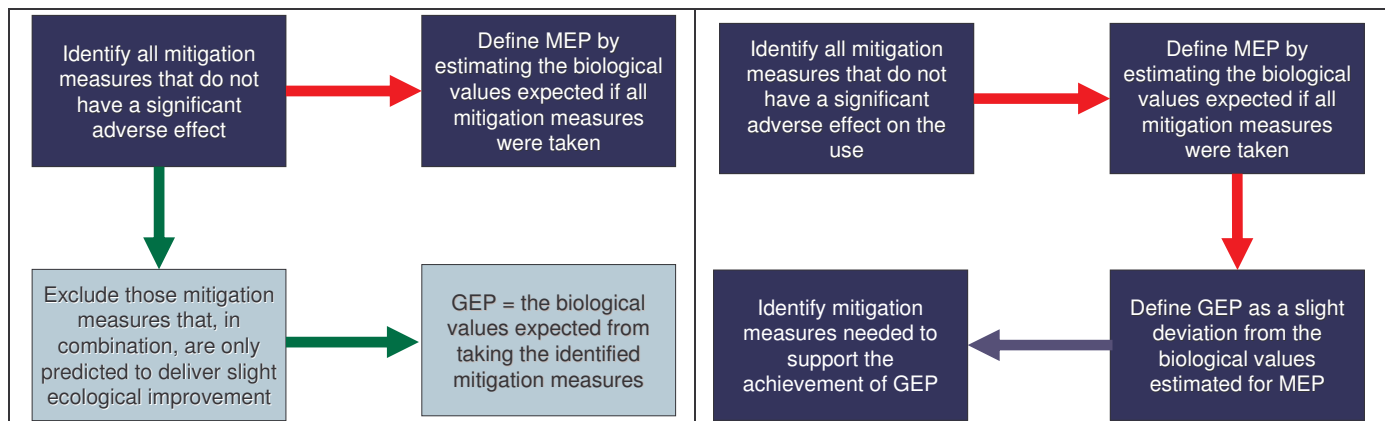
## **Annex: Additional background information on the establishment of Good Ecological Potential (GEP)**

- ✓ Good ecological potential is defined in the Annex V 1.2.5 to the Water Framework Directive as an ecological state in which “*there are slight changes in the values of the relevant biological quality elements as compared to the values found at maximum ecological potential*”.
- ✓ The values for the biological quality elements at MEP should reflect, “*as far as possible, those associated with the closest comparable surface water body type, given the physical conditions which result from the artificial or heavily modified characteristics of the water body*”. The definition recognises that the MEP biological values (a) depend on the MEP hydromorphological conditions and (b) may be different from those of the any natural surface water body type because no such natural type is completely comparable.
- ✓ The Directive defines the MEP hydromorphological conditions as those “*consistent with the only impacts on the surface water body being those resulting from the artificial or heavily modified characteristics of the water body once all mitigation measures have been taken to ensure the best approximation to ecological continuum, in particular with respect to migration of fauna and appropriate spawning and breeding grounds*”.
- ✓ The mitigation measures referred to in the definition of MEP hydromorphological conditions are limited to those that would not have a significant adverse effect on (a) the wider environment or (b) the use or uses that are dependent on the modified characteristics. The purpose of designation of a water body as a HMWB or AWB would be defeated if mitigation measures that would have such adverse effects were included.
- ✓ This also means that GEP cannot represent a state that could only be achieved using measures that would have a significant adverse effect on the wider environment or on the use or uses justifying designation in accordance with Article 4.3.
- ✓ GEP therefore represents a state in which the ecological potential of a water body is falling only slightly short of the maximum it could achieve without significant adverse effects on the wider environment or on the relevant water use or uses. An assessment of disproportionate costs of the mitigation measures should not be considered.
- ✓ In contrast, the definition of good ecological status is independent of any consideration of impact of the measures that may be needed to achieve it. Costs of these measures are also not considered.
- ✓ The generic steps relevant to defining GEP and described in the CIS Guidance Document No.4 can be summarised as in Figure 1 below.



**Figure 1:** Steps in defining GEP as described in the CIS Guidance Document No. 4.

- ✓ Technically the approach is complicated and highly reliant on good predictive modelling or expert judgement. Any errors in the estimates made in each of the steps will tend to sum. This compounding of errors could result in a definition of GEP that cannot be achieved without significant adverse effects on a relevant water use or that fails to reflect the level of ambition intended by the Directive.
- ✓ The alternative method described below defines GEP relevant to those biological quality elements and physico-chemical quality elements that are so affected by the heavily modified characteristics that they cannot achieve their GES values without measures being taken that would have a significant adverse effect on the wider environment or on a use of the water body that is reliant on the modifications. For other quality elements, their values at GEP are expected to be the same as their GES values prior to the hydromorphological modifications.
- ✓ Figure 2 summarises the main steps involved in the alternative approach to defining GEP (left side of Figure) and compares this with the main steps in the approach set out in CIS Guidance Document No. 4 (right side of Figure).



**Figure 2:** Steps involved in defining GEP using alternative approach (left side) compared to the relevant steps in the approach described in CIS Guidance Document No. 4 (right side); red arrows: steps following CIS method, green arrows: modifications of CIS method.

- ✓ Under both approaches the gap between MEP and GEP in ecological quality terms will be slight. Ecologically, GEP will represent the same level of ambition whichever of the two approaches is used.
- ✓ Nevertheless both approaches are still somewhat theoretical. Their advantages and disadvantages are yet to be demonstrated. Practical experience of defining GEP is currently very limited, the definition of GEP seems to be very complex. In the course of implementation, knowledge and understanding will increase enabling the further development and improvement of the approaches. Member States may also identify other alternative approaches.